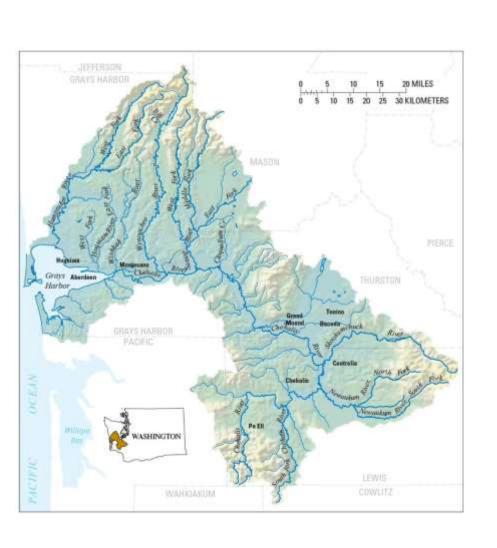


Adopting Higher Regulatory Standards

French Wetmore, CFM French & Associates, Ltd. Steilacoom, WA

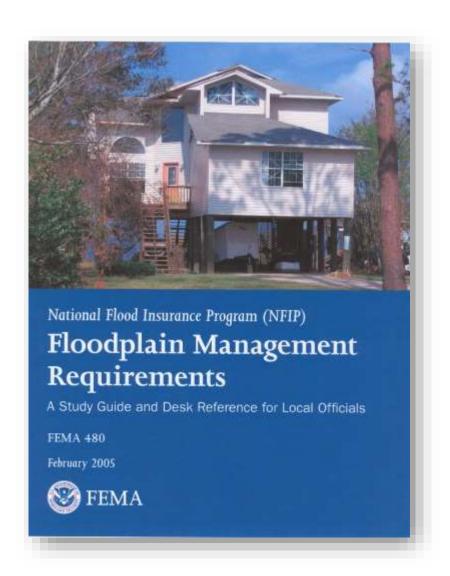
Chehalis River Basin Flood Authority





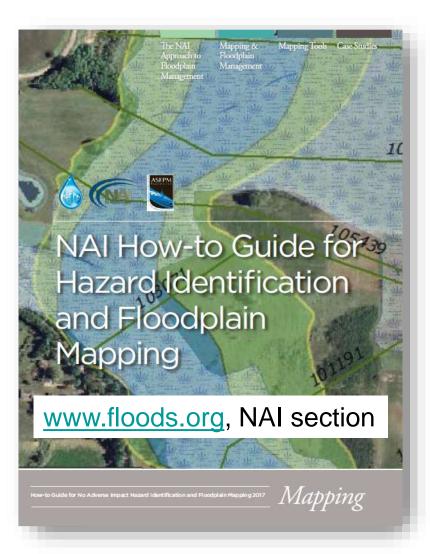
- 1. Why Go Higher?
- 2. Higher Standards
- 3. Getting Them Adopted





- 1. Why Go Higher?
- 1. NFIP mapping criteria
- 2. NFIP regulations

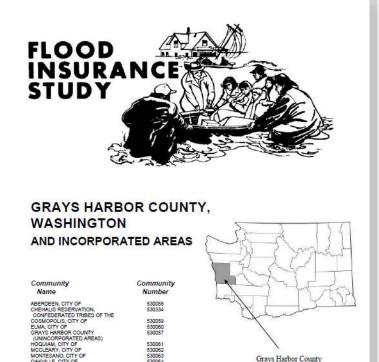




1. Why Go Higher?

- 1. NFIP mapping criteria
- → Map accuracy trade off with costs
- → 100-year flood standard
- → Map areas already developed or expected to develop
- → Urban: Watershed drains 1 sq. mi.
- → Rural: Watershed drains 10 sq. mi.





Effective: February 3, 2017
Federal Emergency Management Agency
FLOOD INSURANCE STUDY NUMBER

1. Why Go Higher?

Current maps neglect:

- → Smaller, local flooding problems
- → Undeveloped areas
- → Potential obstructions to flow
- → Only look at "clear water" flooding
- → Effects of urbanization
- → Changing climate on storm events
- → Changing climate on sea level





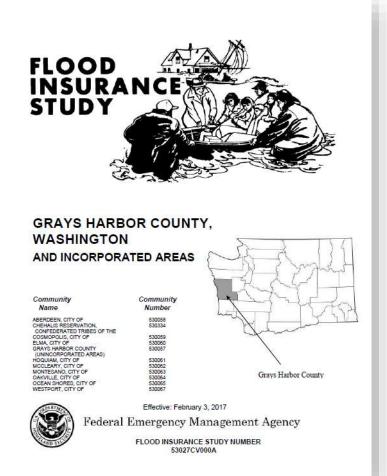
1. Why Go Higher?

Hoaquim, City of

The hydrologic and hydraulic analyses for this study were performed by the U.S. Army Corps of Engineers (USACE), Seattle District, for the FIA, under Interagency Agreement No. IAA-H-7-76, Project Order No. 11. This work, which was completed in May 1977, covered all significant flooding sources in the City of Hoquiam (Reference 5).

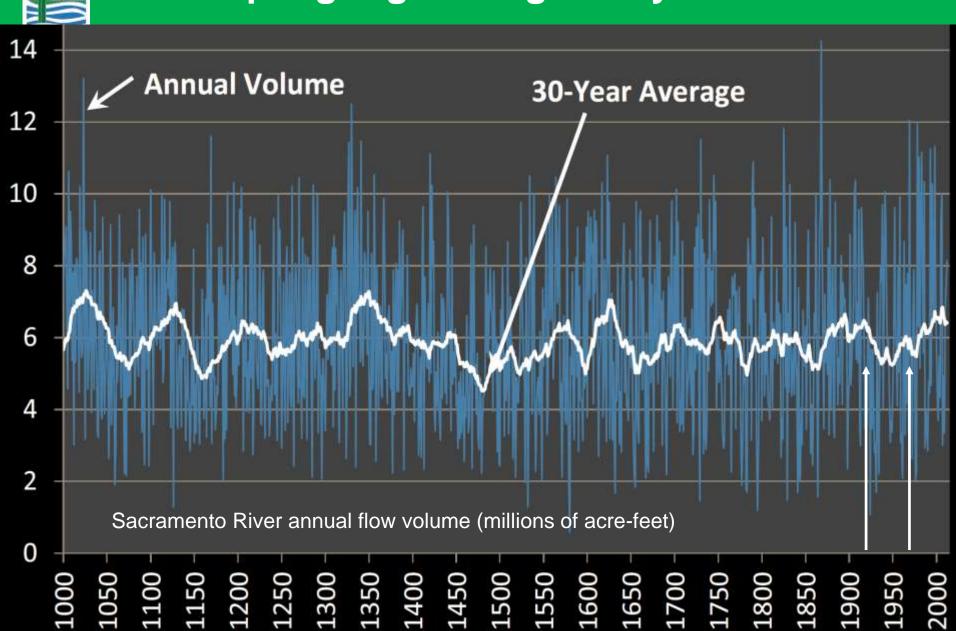
The following detailed flooding sources were not redelineated during the countywide analysis: Bush Creek, Cloquallum Creek (upstream of Cross-Section F), East Fork Wildcat Creek, Newman Creek (upstream of Cross-Section M), Satsop River (upstream of Cross-Section E), Wishkah River, and Wynoochee Creek. These reaches did not have new topographic data available so they were converted/fitted based on the effective FIRMs, new basemap data, and orthophotos.



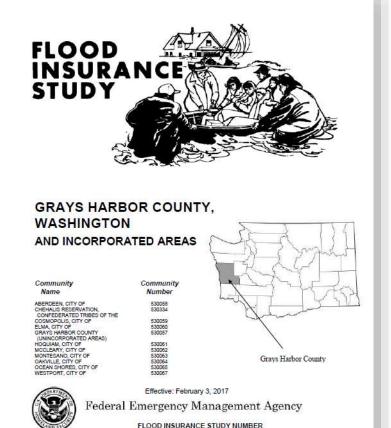


1. Why Go Higher?

- → Check Flood Insurance Study
- → Older hydrological data based on short time period – less data to extrapolate and estimate a 100-year discharge



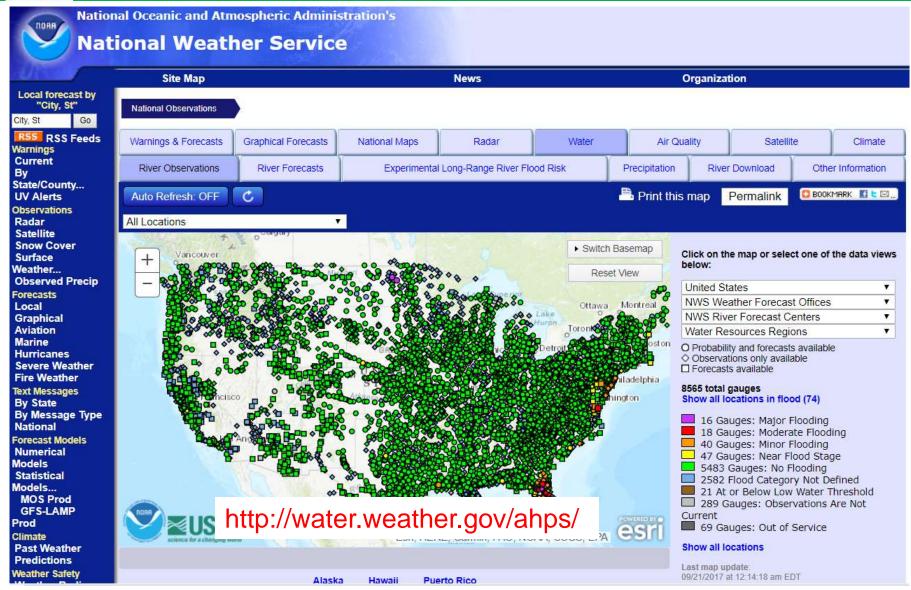




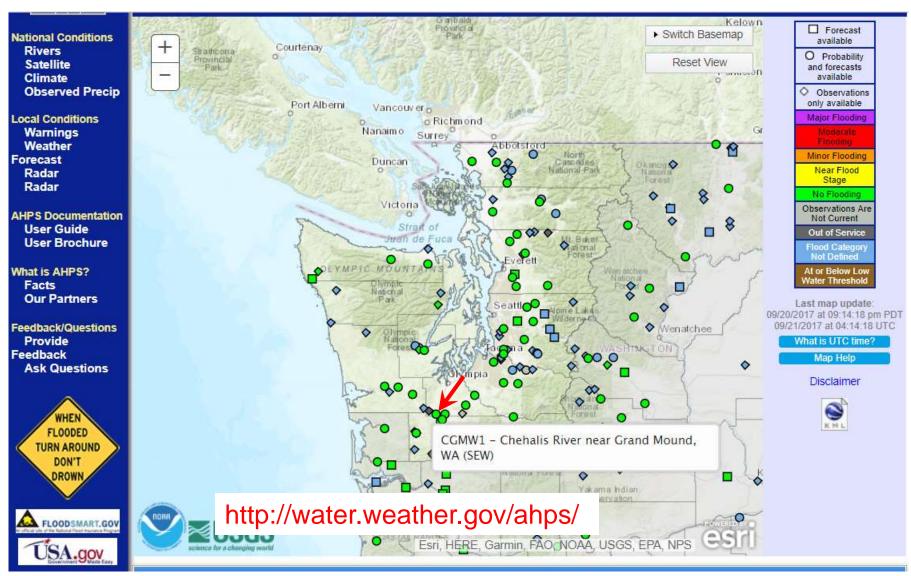
1. Why Go Higher?

- → Check Flood Insurance Study
- → Older hydrological data based on short time period – less data to extrapolate and estimate a 100-year discharge
- → The period of gage records was dryer than normal
- → Check your gage records http://water.weather.gov/ahps/











BFE = 142.85 NGVD

Stage = 19.2 ft

The odds are the BFE on your FIRM is too low to protect your community Flood Categories (in feet)

Major Flood Stage: 1

Moderate Flood Stage: 15.5

Flood Stage:

Historic Crests

(1) 20.23 ft on 12/04/2007

(2) 19.98 ft on 02/09/1996

(3) 19.34 ft on 01/10/1990

(4) 18.41 ft on 11/25/1986

(5) 18.39 ft on 12/29/1937 Show More Historic Crests

(P): Preliminary values subject to further review.

Recent Crests

(1) 15.77 ft on 02/10/2017 (P)

(2) 14.47 ft on 11/26/2016 (P)

(3) 16.84 ft on 12/10/2015 (P)

(4) 15.62 ft on 11/19/2015 (P)

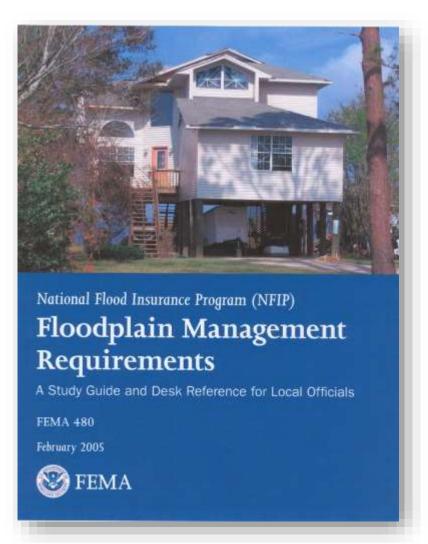
(5) 14.49 ft on 11/15/2015 (P)

Show More Recent Crests



http://water.weather.gov/ahps/





1. Why Go Higher?

- 2. Regulatory standards
- → National standards (not local)
- → Standards on how to build, not incentives to avoid building
- → Can fill and lose flood storage
- → Can increase velocities
- → Can increase flood heights up to one foot on other properties
- → Same standards for critical facilities and hazardous materials as for other buildings





Contents

Introduction

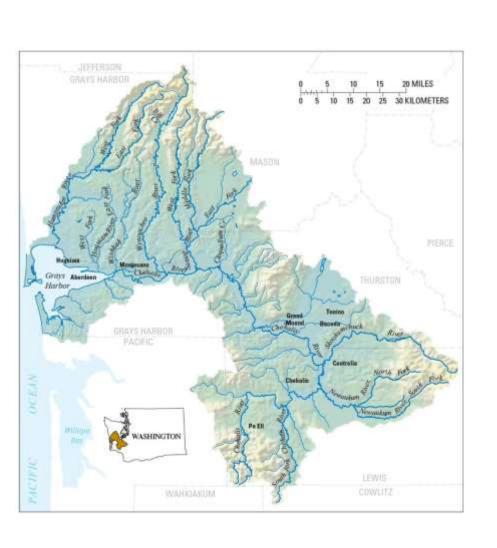
A. Taking	6-5
3. State Regulatory Standards	6-9
C. Higher Regulatory Standards	6-11
Location Restrictions	6-12
Highly hazardous areas	6-12
Subdivision design	6-12
Setbacks	6-14
Manufactured homes	6-15
Natural areas	6-15
Low-density zoning	6-15
Bulding Requirements	6-16
Freeboard	6-16
Foundation standards	6-17
Safety Requirements	6-18
Critical facilities	6-18
Hazardous materials	6-19
Dry land access	6-19
Encroachment Standards	6-20
Compensatory Storage	6-21
Stormwater Management	6-22
Temporary Moratorium	6-23
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1. Why Go Higher?

FEMA agrees

- → These are *minimum* standards
- \rightarrow 44 CFR 60.1(d):
 - "...regulations adopted by a State or a community which are more restrictive than the criteria set forth in this part are <u>encouraged and shall</u> <u>take precedence"</u>
- → FEMA 480 Desk Reference
- → Community Rating System





- 1. Why Go Higher?
- 2. Higher Standards
- 3. Getting Them Adopted





2. Higher Standards

- → 12 recommendations
 - \rightarrow 3 Mapping standards
 - \rightarrow 4 Protect others
 - → 4 Protect buildings
 - \rightarrow 1 Zoning
- → All optional
- → All credited by the CRS



Flood Categories (in feet)

Major Flood Stage: 17

Moderate Flood Stage: 15.5

Flood Stage: 14

FOR = Stage 20.23 ft

Stage = 19.2 ft

BFE = 142.85 NGVD

Historic Crests

- (1) 20.23 ft on 12/04/2007
- (2) 19.98 ft on 02/09/1996
- (3) 19.34 ft on 01/10/1990
- (4) 18.41 ft on 11/25/1986
- (5) 18.39 ft on 12/29/1937 Show More Historic Crests

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- (5) 14.49 ft on 11/15/2015 (P)

Show More Recent Crests

2. Higher Standards

- 1. Flood of record
- ✓ Highest <u>recorded</u> flood level
- √ 2007 flood map and profiles
- ✓ <u>Future</u> flood level, where higher than BFE

http://water.weather.gov/ahps/



Existing study adopted In the ordinance

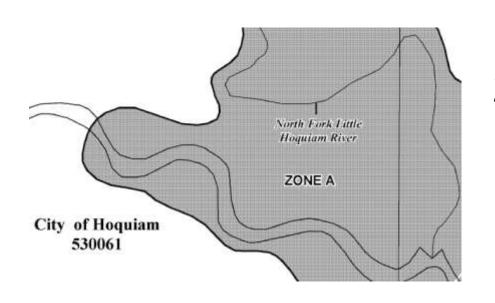
2. Higher Standards

2. Best available data in Approximate A Zones









2. Higher Standards

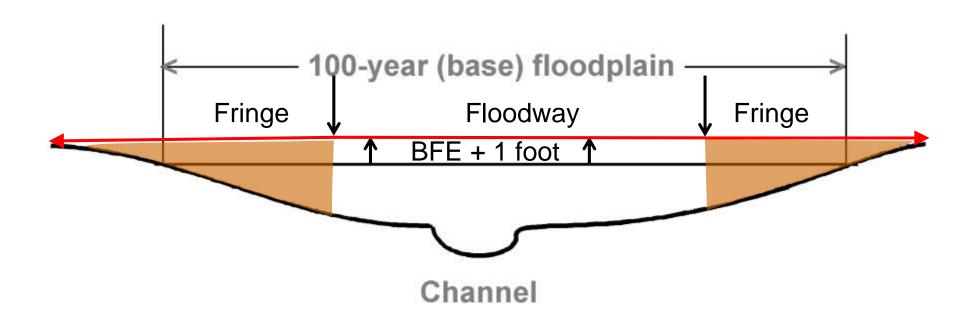
3. No available data in Approximate A Zones

In "Zone A" where the Flood Insurance Rate Map and the Flood Insurance Study do not provide a base flood elevation, the City Engineer shall obtain, review and reasonably utilize any base flood elevation data available from a Federal, State or other source. Where no such data are available, the base flood elevation shall be determined by the City Engineer using an approach approved by the Federal Emergency Management Agency for site-specific flood elevation determinations.



2. Higher Standards

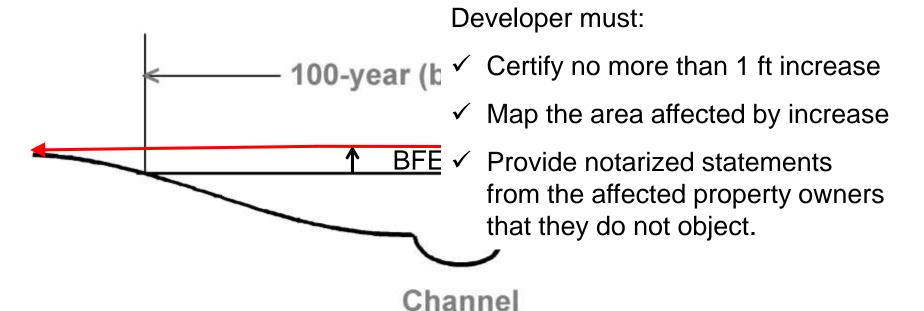
4. No adverse impact



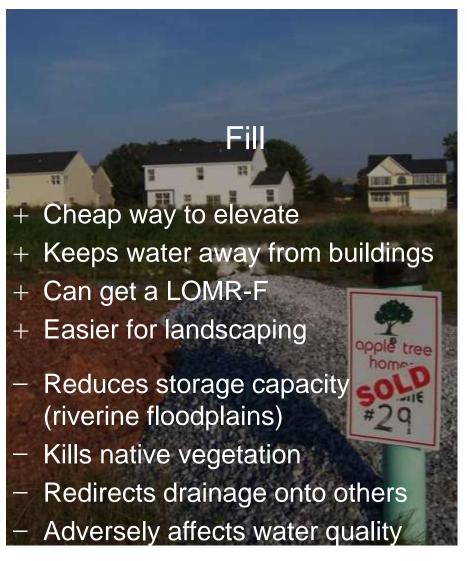


2. Higher Standards

4. No adverse impact

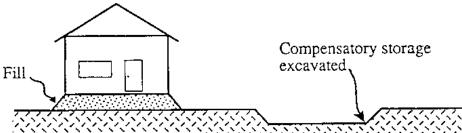






2. Higher Standards

- 5. Filling restrictions
- √ Prohibit all filling
- √ Require compensatory storage
- ✓ Limited to riverine floodplains











2. Higher Standards

7. Hazardous materials







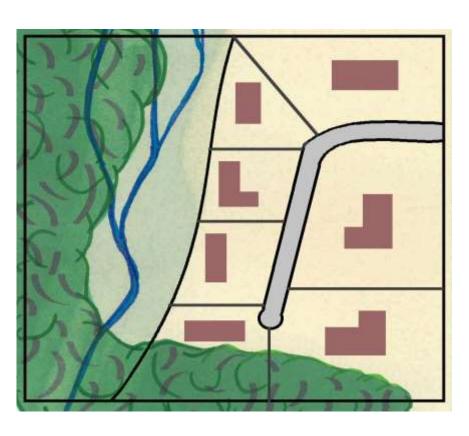
2. Higher Standards

7. Hazardous materials









2. Higher Standards

- 8. Subdivision Set Asides
- ✓ Allow cluster development/PUDs
- ✓ Incentives, e.g., transfer of development rights
- ✓ Require all lots to have building site out of floodplain (where feasible)



Flood Insurance Premium Comparison				
Zone	Height	Premium		
Α	2 - 4 feet > grade	\$1,192		
Α	1 foot > grade	\$2,277		
A w/BFE	2 or more feet > BFE	\$447		
A w/BFE	0 - 1 foot > BFE	\$1,583		
AE	3 feet > BFE	\$343		
AE	2 feet > BFE	→ \$451		
AE	1 feet > BFE	→ \$748		
AE	At BFE	→ \$1,578		

Premiums are for a new single family house, one floor, slab on grade foundation, \$100,000 in building coverage, \$1,000 deductible, no CRS discount

Higher Standards

9. Freeboard







Whomas Dormit #

Adopting Higher Regulatory Standards

NONCONVERSION AGREEMENT FOR CERTAIN STRUCTURES IN THE FLOODPLAIN

repair the property at Bucoda, WA, Parcel Number	[address] in the Town of
	lowest habitable floor elevated above the Base Flood sign and construction of the building meets current on ordinance requirements; and
	of Occupancy, the owner must agree to not alter the e building code or flood damage prevention ordinance
Now, therefore, the undersigned owner o	f said property hereby agrees to the following:
vehicles, limited storage, or access to	est habitable floor shall be used solely for parking of the building and will never be used for human ly compliant with the flood damage prevention version.
That all interior walls, ceilings, and fl of flood-resistant materials.	loors below the BFE shall be unfinished or constructed
That mechanical, electrical, or plumb installed below the BFE.	ing devices that service the building shall not be
	enclosed area below the lowest floor shall not be tred to reduce the size of the openings or restrict the er.
That any variation in construction bey agreement and the Town of Bucoda F	yond what is permitted shall constitute a violation of this loodplain Ordinance
	rs understand that the Town of Bucoda has a right to se to verify compliance with this agreement.
 That this Agreement shall be recorded owners are made aware of these restrictions. 	d with the Thurston County Auditor so that subsequent ictions.
Signature of Property Owner	Witness
Printed name:	Printed name:







2. Higher Standards

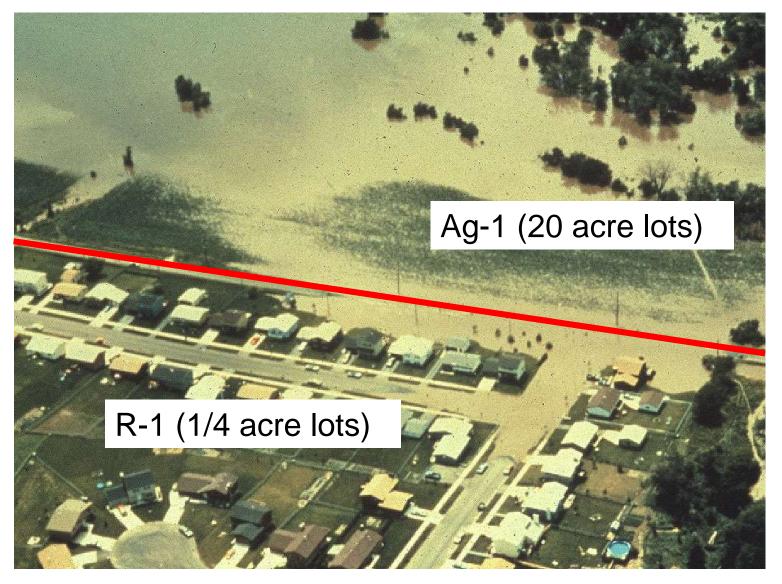
10.Non-conversion agreement

- ✓ No modifications below the freeboard level that will increase potential damage
- ✓ Community can inspect (with advance notification)
- ✓ Community <u>will</u> inspect (with advance notification)



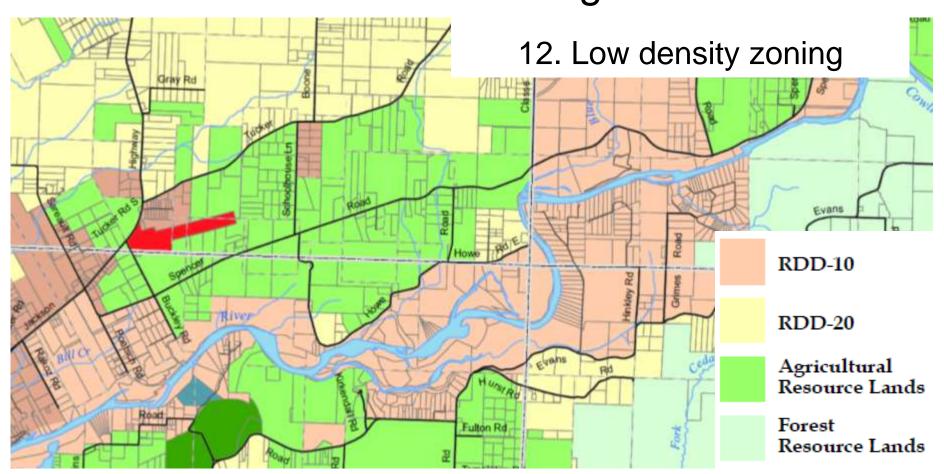




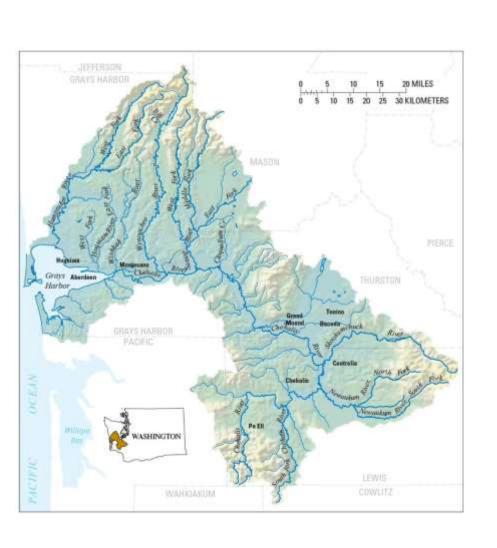




2. Higher Standards

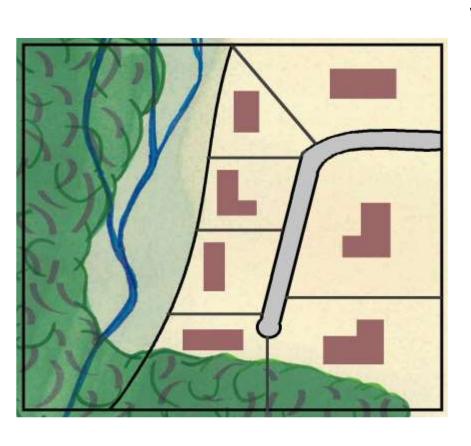






- 1. Why Go Higher?
- 2. Higher Standards
- 3. Getting Them Adopted





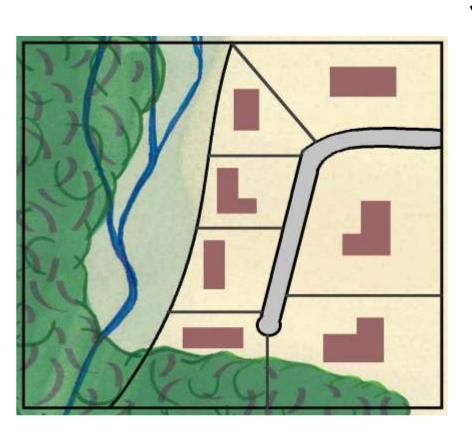
3. Getting Them Adopted

1. Explain the problem









3. Getting Them Adopted

- 1. Explain the problem
- 2. Show the benefits



3. Getting Them Adopted

Flood Insurance Premium Comparison					
Zone	Zone Height				
No A	2 - 4 feet > grade	\$1,192			
BFE_A	1 foot > grade	oot > grade			
A w/BFE	2 or more feet > BFE	\$447			
A w/BFE	0 - 1 foot > BFE	→ \$1,583 <i>¹</i>			
AE	3 feet > BFE	\$343			
AE	2 feet > BFE	\$451			
AE	1 feet > BFE	\$748			
AE	At BFE	\$1,578			

Premiums are for a new single family house, one floor, slab on grade foundation, \$100,000 in building coverage, \$1,000 deductible, no CRS discount

1. Explain the problem

2. Show the benefits

> 70% of A Zone rate
No available flood data
Best available flood data

Freeboard

Flood of record 47%, 29%, 22% of at BFE rate



The Costs & Benefits of Building Higher





Assn. of State Floodplain Managers www.floods.org

3. Getting Them Adopted

Costs of Building Higher

Under the rules of the National Flood Insurance Program, buildings must be protected to the Base Flood Elevation (BFE). Therefore, the cost of freeboard is just the additional cost of building higher than the minimum NFIP standard.

A study conducted by ASFPM in February 2017 estimated the approximate cost of building higher for a 2,000-square foot house. The study assumed the house was constructed to NFIP standards and then estimated the additional cost of building higher than the BFE (see table below).

Foundation Type*	Cost per add'l foot
Concrete block piers	\$890
Crawlspace with concrete block walls	\$1.850
Crawlspace with poured concrete walls	\$2,155
Stem wall with fill	\$2,345
Fill only	\$4,470

Using a house on fill with a stem wall (as illustrated on the cover), here are the average construction costs for building higher.

Return on Investment

The owner of a building built higher will realize savings in two ways. The most important is when the area floods again and the building is not damaged. Also, the owner doesn't have to relocate, repair and rebuild.

Another form of savings is a reduced cost in flood insurance, which is required by most lenders. For example, using a 2,000-square foot home with a stem wall foundation with the floor 2 feet above the BFE (with fill underneath).

Additional cost of construction: \$4.690

Annual flood insurance premium built to the BFE: \$2

built to the BFE: \$2,147

Annual flood insurance premium built 2 feet above the BFE: \$734

Annual flood premium savings: \$1,413

Number of years to pay off

\$4,690 via premium savings: 3.3 years

Added savings realized

during a 30-year mortgage: \$37,300*



Per Community

Adopting Higher Regulatory Standards

Community: HOQUIAM, CITY OF State: WASHINGTON

County: CID: 530061 GRAYS HARBOR COUNTY ▼

Current CDC Class -

[Duintable Manaian]

\$0

		Current CRS Cla	iss = 10		[Printable Version]
		TOTAL	SFHA *	X-STD/AR/A99	PRP ***
	PIF	905	896	5	4
	PREMIUM	\$1,238,370	\$1,233,828	\$3,183	\$1,359
	AVERAGE PREMIUM	\$1,368	\$1,377	\$637	\$340
CRS Class					
09	Per Policy	\$68	\$69	\$32	\$0
	Per Community	\$61,851	\$61,691	\$159	\$0
08	Per Policy	\$137	\$138	\$32	\$0
	Per Community	\$123,542	\$123,383	\$159	\$0
07	Per Policy	\$205	\$207	\$32	\$0

"What If" CRS savings – get from ISO/CRS Specialist

ບວ	rei Folicy	कुउस ।	φ0 44	φ0 4	φŪ
	Per Community	\$308,775	\$308,457	\$318	\$0

\$185,233

\$185,074

\$159



Improved Floodplain Regulations

The National Flood Insur Management Agency (FF residents, communities th floodplain. The related se

TI ATTIDI 6 1

While a good start, the NFIP's minimum criteria will not keep flood losses in the Chehalis River Basin from increasing. Here's why:

→ The NFIP criteria do not address the entire range of flood problems, only those areas mapped using FEMA's mapping criteria. For the most part, FIRMs in the Chehalis Basin

Improved Floodplain Regulations

While a good start, the NFIP's minimum criteria will not keep flood losses in the Chehalis River Basin from increasing. Here's why:

→ The NFIP criteria do not address the entire range of flood problems, only those areas mapped using FEMA's mapping criteria. For the most part, FIRMs in the Chehalis Basin are based on data from the 1970s.

11.16.260 (1), (2)(a),

 If an existing building tially improved," it is The regulations defin ment? as any reconstruction, or other impute cost of which equilibrium of the market value of start of construction of requirement also applicated and 260(1) and (3). recommendations. Each community should review these options and select the standards that best fit their situation.

- Flood of record: Adopt historical flood of record data where the flood of record is higher than
 the BFE shown on the FIRM. It doesn't make sense to protect people from a theoretical 100year flood when actual flooding has been higher. Ordinance section 11.16.235(3)
- 2. No available flood data: Where there is no available flood elevation, a BFE must be calculated by either the permit applicant or the community before a permit is issued for a new building or substantial improvement. The new BFE becomes best available data and the building would have the same flood insurance rating benefit as "A w/BFE." 11.16.235(2)



In

The National Flood Insur Management Agency (FF residents, communities th floodplain. The related se

The NFIP has five basic a

- The community must shown on its Flood In the base (100-year) fl the community's ordi shortcomings in its or
- All development in the defined as any manmalimited to buildings of or drilling operations,
- Development along a in flooding on other p cumulative effect of it cause any increase in combined with all oth foot increase in flood
- New buildings may be
 the base flood. The lo
 flood elevation (BFE)
 right show three typic
 fill, on piers, or on a 1
 Nonresidential buildin
 or floodproofed to or
 11.16.260 (1). (2)(a).
- If an existing building tially improved," it is The regulations defin ment" as any reconstruction, or other imp the cost of which equ of the market value of start of construction of requirement also appl substantially damages and 260(1) and (3)

While a good start, the NFIP's Basin from increasing, Here's

- → The NFIP criteria do no mapped using FEMA's are based on data from
- → They neglect greater th unmapped local hazard levels. For example, at FIRM's base flood elev
- → They focus on how to b
- → The NFIP minimum cri increased, which can ac
- → They treat all buildings that store hazardous mi

For these reasons, the Chehalis Managers, and other knowledg higher regulatory standards in NFIP regulations:

> The criteria set forth in this st management regulations. A adopting more comprehensiv officials may have access to i human safety, higher standars Therefore, any flood plain ma more restrictive than the crite Code of Federal Regulations.

The following higher standar recommendations. Each comm best fit their situation.

- Flood of record: Adopt hist the BFE shown on the FIR year flood when actual floo
- No available flood data: W calculated by either the per building or substantial imp building would have the sa

- No adverse impact. Where there allow new developments to increither prohibit any increase or re acceptable to the affected prope flowage easement or otherwise. 11.16.250(7)(a)
- Filling restrictions: Filling myw compensatory storage would be constal flooding. 11.16,259(7)0.
- Freeboard: Where new building improvements of existing build to the base flood elevation plus insurance rates are significantly right). This is because insurance ence has proven that these build less flood damage. 11.16.250(4) 260(1), 260(3)(a)
- Critical facilities: New critical f prohibited from the 500-year fle ted from damage and loss of acc year flood. Examples of critical schools, hospitals, musing home plants, hazardous materials sites bridges, etc. 11.16,260(4) and f.
- Non-conversion agreements: As walls would be required to sign elevation will not be converted damage. This could be limited to tempt a future owner to remode.
- Substantial improvement trackin tracked for five years or more. I improvement project, completin improvement, thereby getting at 11.16.200

The following standards are recome

- Subdivision set asides: New subset aside all or part of their floor
- 10. Low density zoning, Existing 2s 10 acres would not be amended review the zoning district map of

It is also recommended that all permit plan reviews, final inspections, and project approvals be conducted by a Certified Floodplain Manager. The CFM could be a community employee, contractor, or circuit rider who helps several communities with floodplain management issues. This administrative measure does not have to be included in the ordinance.

Adoption of these standards is credited under the Community Rating System (CRS), which provides a discount on flood insurance premiums for properties in a participating community.

Additional materials are available on the CRS. The table below identifies the community's current amount of flood insurance coverage and the dollar savings for different CRS classes.

Community:	HODUIAM, CITY OF		State:	WASHINGTON	
County:	GRAYS HARBOR COUNTY	•	CID	100001	
		Current CRS Class	- 10		Printable Vertico
		TOTAL	SFHA*	X-STD/AR/A99	PRP **
	PF	pen	895		
	PREMIUM	\$1,238,370	\$1,233,829	. \$3,163	\$1.35
	AVERAGE PREMIUM	\$1,368	\$1,377	\$637	\$34
CRS Class					
- 09	Per Policy	\$60	509	\$10	
	Per Constants	361,861	801,005	2110	1
06	Per Policy	9137	\$138	\$32	5
	Per Community	\$123,542	\$123,383	\$150	
0/	Per Policy	\$206	\$207	\$10	
	Per Community	\$160,233	\$185,074	9.108	
00	Per Policy	8279	8275	304	
	Per Community	\$247,064	\$246,766	5318	5
96	Per Policy	8341	\$344	\$64	
	Per Community	\$300,775	\$305,457	8318	
104	Per Policy	\$400	\$413	\$64	9
	Per Community	\$370,467	8370,148	\$318	
65	Per Policy	\$476	\$462	364	
	Per Community	\$432,188	\$431,843	\$318	- 1
92	Per Policy	\$546	\$551	\$64	\$
	Per Community	\$493,849	\$493,531	8318	8
- 01	Per Policy	\$614	\$636	\$64	
	Per Community	8655.541	5055,223	9316	

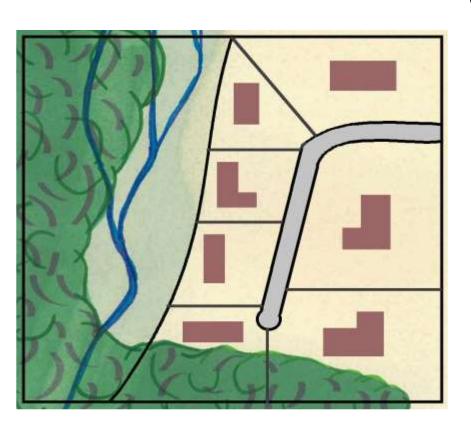
^{*} SHFA (Zones A, AE, A1-A30, V, V1-V30, AO, and AH); Discourt verses depending on class

-4 -

^{**} SFHA (Zones A99, AR, ARIA, ARIAE, ARIA1-A30, ARVAH, and ARIAO); 10% discount for Classes 1-6, 5% discount for Classes

Professed Risk Policies are not eligible for CRS Premium Discounts.



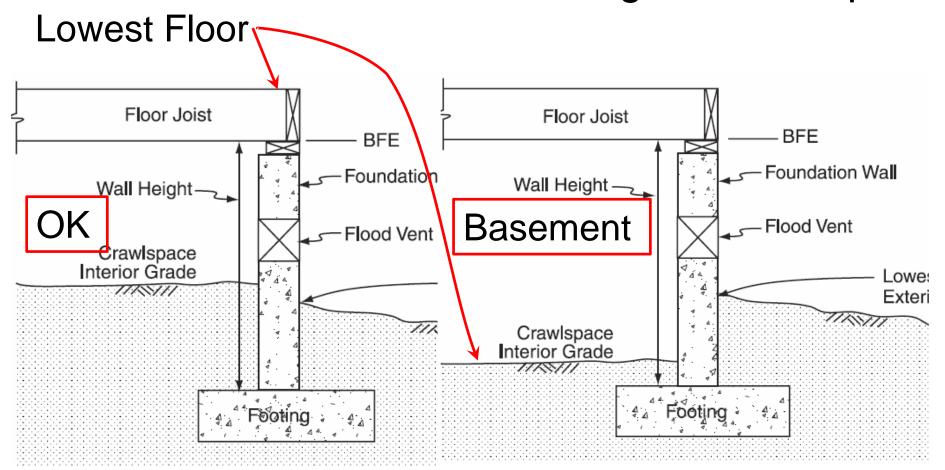


3. Getting Them Adopted

- 1. Explain the problem
- 2. Show the benefits
- 3. Make sure staff agrees
- 4. Work with those affected
- 5. Improve the ordinance at the same time



3. Getting Them Adopted









	Status of Adoption of Imp	rov	ed F	Regu	llato	ry S	tanc	lards	s – .	Janu	ary	31, 2	2017		
	Recommended Standard	Grays Harbor County	Aberdeen	Cosmopolis	Elma	Hoquiam	Montesano	Oakville	Lewis County	Centralia	Chehalis	Napavine	Pe EII	Thurston County	Bucoda
1	Flood of record		Α	Α	Α	Α	Α	Α			Α			Α	
2	Best available data		NR	NR	Α	NR	Α	Α		NR	NR	NR	NR		Α
3	No available data		Α	Α	NR	Α	NR	NR		NR	NR	NR	NR		NR
4	No adverse impact		Α	Α	Α	Α	Α	Α		NR		NR	NR		NR
5	Filling restrictions		Α	Α	Α	Α	Α	Α		Р				Α	Α
6	Critical facilities		Α	Α	Α	Α	Α	Α	Р	Р	Р	Р	Р	Α	Р
7	Hazardous materials		Α	Α	Α	Α	Α	Α							
8	Subdivision set asides		Α	Α	Α	Α	Α	Α	Α	Р	Р			Р	
9	Freeboard (3 feet)	Р	Р	Α		Α	Α	Α	Ρ	Р	Р	Р	Р	Р	Р
10	Non-conversion agreements		Α	Α	Α	Α	Α	Α							
11	Substantial imprv't tracking		Α	Α	Α	Α	Α	Α	Α	Α				Р	
	A = Adopted		9	10	9	10	10	10	3	1	1			3	2
	P = Partial adoption	1	1						1	4	3	2	2	3	2
	NR = Not relevant		1	1	1	1	1	1		3	2	3	3		2



- 3. No adverse impact. Where there is no floodway mapped along a river, the NFIP regulations allow new developments to increase flood heights up to one foot. The local ordinance can either prohibit any increase or require the developer to document that the increase is acceptable to the affected property owners. This may require the developer to purchase a flowage easement or otherwise pay the affected owners for the adverse impact. Section 11.16.250(7)(a):
- Filling restrictions: Filling anywhere in the floodplain would either be prohibited or compensatory storage would be required. This does not need to apply to areas subject to coastal flooding. 11.16.250(7)(b)
- Freeboard: Where new buildings and substantial improvements of existing buildings are protected to the base flood elevation plus 2 or 3 feet, flood insumace rates are significantly lower (see table, right). This is because insurance claims experience has proven that these buildings suffer much less flood damage. 11,16,250(4)(h),250(5), 260(1),260(3)(a)
- Critical facilities: New critical facilities would be prohibited from the 500-year floodplain or protected from damage and loss of access during a 500year flood. Examples of critical facilities include schools, hospitals, nursing homes, water treatment plants, hazardous materials sites, fire stations, key bridges, etc. 11.16.200(4) and (5)

Zone	Height	Premium
	2 - 4 feet > grade	51,192
A.	1 foot > grade	\$2,277
A.WBFE	2 or more feet > BFE	\$447
A.wBFE	0 + 1 foot > BFE	\$1,583
AE	3 feet > BFE	\$343
AE	2 feet > BFE	\$451
AE	1 feet > BFE	\$748
AE	At BFE	\$1.578

7. Non-conversion agreements: An applicant for a permit to elevate or improve a building on

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tracked for five years or more. This prevents a property owner from applying for a 40% improvement project, completing the project, and then applying for another 40% improvement, thereby getting around the intent of the substantial improvement rule.

11.16.200

The following standards are recommended for communities with undeveloped floodplain areas

- Subdivision set asides: New subdivisions and other large developments would be required to set aside all or part of their floodprone area as open space. <a href="https://doi.org/10.100/j.jcp/10.1007/j.pc/10.1007/j.pc/10.1007/j.
- 10. Low density zoning. Existing zoning districts that require minimum lot sizes of greater than 10 acres would not be amended to allow more dense development in the floodplain. <u>Need to review the zoning district map covering undeveloped areas.</u>

- 1. Why Go Higher?
- 2. Higher Standards
- 3. Getting Them Adopted